

WHO/IARC National Cancer Control Plan Tool and Case Studies

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DECLARATION OF INTERESTS

Raffaella Casolino

No Financial Conflict of Interests

WHO Employee





- 1. Context for the tool
- 2. Priority Setting
- 3. Structure of the tool
- 4. Case study





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2017 World Health Assembly (WHA) Resolution 70.12 on Cancer

Global commitment to reduce the burden of cancer

To meet the targets of the UN 2030 Agenda for Sustainable Development, including

- **3.4** on NCDs (reduce mortality by 1/3 by 2030)
- **3.8** on Universal Health Coverage (UHC)

SEVENTIETH WORLD HEALTH ASSEMBLY	WHA70.12
Agenda item 15.6	31 May 2017

Cancer prevention and control in the context of an integrated approach

The Seventieth World Health Assembly,

Having considered the report on cancer prevention and control in the context of an integrated approach;¹

Acknowledging that, in 2012, cancer was the second leading cause of death in the world with 8.2 million cancer-related deaths, the majority of which occurred in low- and middle-income countries;

Recognizing that cancer is a leading cause of morbidity globally and a growing public health concern, with the annual number of new cancer cases projected to increase from 14.1 million in 2012 to 21.6 million by 2030;



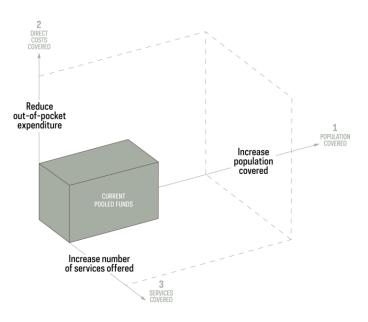
Universal health coverage (UHC)

All people have access to the healthcare services they need without facing financial hardship.

Progress towards UHC is made through a process of progressive realization by moving sequentially along 3 dimensions:

- Increase the proportion of the population covered;
- Increase the proportion of prepaid funds and reduce out-ofpocket payments;
- Expand the number of services available to the population.

Prioritization is necessary in contexts with limited resources.

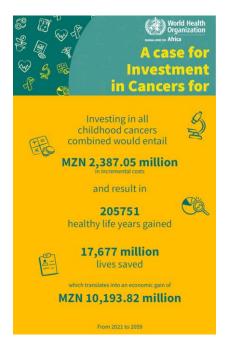




WHA 2017 mandate and WHO response

Development of a cancer priority setting and costing tool

- Support to Member States in costing the national cancer control plan
- Identifying and costing priority interventions included in national cancer planning
- Designing of or updating cancer interventions included in national health benefit packages
- Supporting the governmental stakeholders to generate an investment case







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Priority-setting policy dialogue



(1) Define interventions

(2) Focus on scale-up

(3) Evaluate system readiness

Political but should be based on:

Data \rightarrow Dialogue \rightarrow Decision-making





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1. Define Priority Interventions: *Best Buys*





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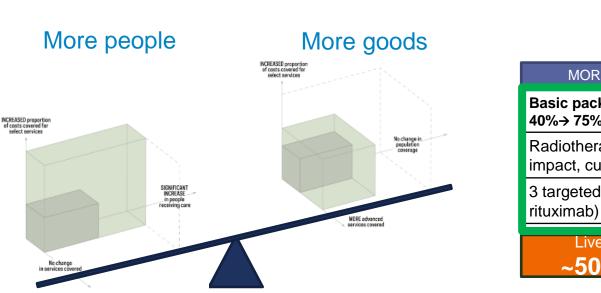
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The 28 "Best Buys"

TOBACCO USE	 Increase excise taxes and prices on tobacco products Implement large graphic health warnings on all tobacco packages, accompanied by plain/standardized packaging Enact and enforce comprehensive bans on tobacco advertising, promotion and sponsorship Eliminate exposure to second-hand tobacco smoke in all indoor workplaces, public places and public transport Implement effective mass media campaigns that educate the public about the harms of smoking/tobacco use and second-hand smoke, and encourage behavioural change Provision of cost-covered effective population-wide support for tobacco cessation to all tobacco users
HARMFUL USE OF ALCOHOL	 Increase excise taxes on alcoholic beverages Enact and enforce bans or comprehensive restrictions on exposure to alcohol advertising Enact and enforce restrictions on the physical availability of retailed alcohol
UNHEALTHY DIET	 Reformulation policies for healthier food and beverage products Front-of-pack labelling as part of comprehensive nutrition labelling policies Public food procurement and service policies for healthy diets Behavioural change communication and mass media campaigns for healthy diets Policies to protect children from the harmful impact of food marketing on diet Protection, promotion and support of optimal breastfeeding practices
PHYSICAL INACTIVITY	 Implement sustained, population-wide communication campaigns about best practices to promote physical activity, with links to community-based programmes and environmental improvements to enable and support behavioural change
CARDIOVASCULAR DISEASE	• Secondary prevention of rheumatic fever and rheumatic heart disease by developing a register of patients who receive regular prophylactic penicillin
CHRONIC RESPIRATORY DISEASE	 Acute treatment of exacerbations of asthma with inhaled bronchodilators and oral steroids Acute treatment of exacerbations of chronic obstructive pulmonary disease with inhaled bronchodilators and oral steroids Long-term management of chronic obstructive pulmonary disease with inhaled bronchodilator
CANCER	 Vaccination against human papillomavirus (1-2 doses) of 9–14-year-old girls Cervical cancer: human papillomavirus DNA screening, starting at the age of 30 years with regular screening every 5 to 10 years Cervical cancer: early diagnosis programmes linked with timely diagnostic work-up and comprehensive cancer treatment Breast cancer: early diagnosis programs linked with timely diagnostic work-up and comprehensive cancer treatment Colorectal cancer: early diagnosis programs linked with timely diagnostic work-up and comprehensive cancer treatment Prevention of liver cancer through hepatitis B immunization Childhood cancer: early diagnosis programes linked with timely diagnostic work-up and comprehensive cancer treatment, focusing on six index cancers of WHO's Global initiative for childhood cancer Early detection and comprehensive treatment of cancer for those living with HIV

2. Focus on scale-up: progressive realization

Best investment must reach scale & achieve value for money



Baseline: \$US 5.75 per capita

↑funds: \$US 6.38 per capita

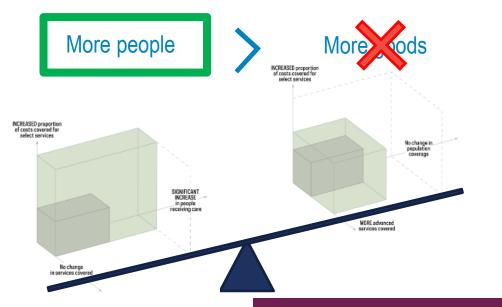
Two packages with incremental price

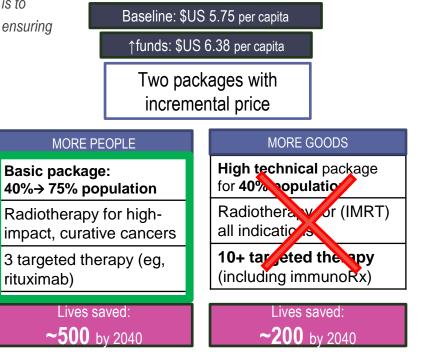
MORE PEOPLE	MORE GOODS
Basic package: 0%→ 75% population	High technical package for 40% population
Radiotherapy for high- mpact, curative cancers	Radiotherapy for (IMRT) all indications
B targeted therapy (eg, ituximab)	10+ targeted therapy (including immunoRx)
Lives saved: ~500 by 2040	Lives saved: ~200 by 2040



2. Focus on scale-up: progressive realization

The most effective way to improve cancer outcomes and achieve greater equity is to maximize the number of individuals who have access to effective services while ensuring financial protection before introducing new services







Focus on expanding coverage before introducing new services

3. Evaluate system readiness

Coverage 2% **Coverage 1%** per yr: per vr: Yes Not feasible

Additional salary (included in package): **\$US 7,000 per provide**

Training (included in programme cost): \$US 200,000 per year

Plan prioritizes breast cancer early detection – what is *feasible*?



machines for breast cancer screening programme

Implementation approach must be based on feasibility & system readiness



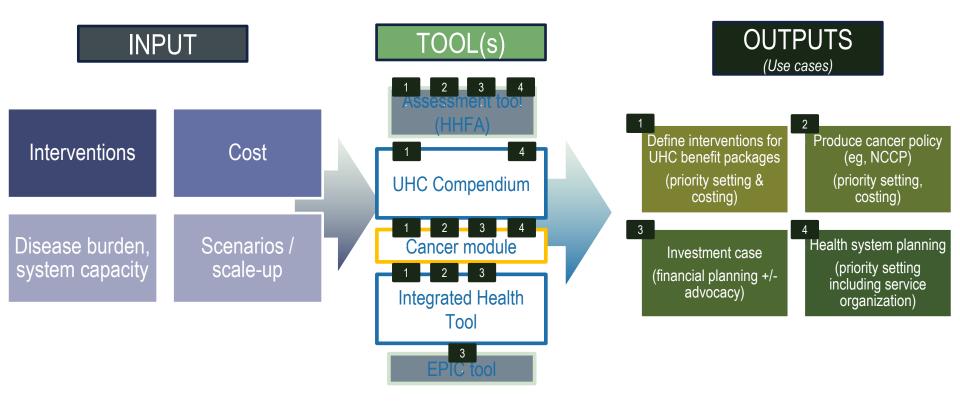
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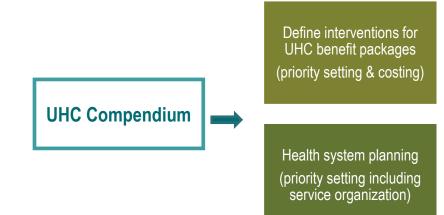
WHO/IARC Tool(s)





UHC Compendium: a global repository of interventions for UHC

Inputs needed to support Health Benefit Packages design



Developed with ESMO support



From Excel Sheets

Name of intervention																				
STEPS: Step 1A: Within a chosen intervention category, determin		e the type of visit f	or each bundle		Step 2B: Assign	Step 2c: Assign actions needed for each visit	Step 3a: Define/confirm reso													
Bundle Bundle name	Target population	Type of visit (standardised classification - select from drondown)	Visit description	outp atien t visits	Pop-in-need (Visit level) - text description	t I Actions v	Tasks	Healthcare Setting	% share for HP	Name of Medicine = to Health Product	Included in EML?	Note/des cription	ATC Code	Route of administrati on	Strength		Numb er of days			
2 [core] Diagnosis of lung cancer						Thoracentesis		Outpatient care												
2 [core] Diagnosis of lung cancer		Inpatient stay for	Inpatient stay for mx of	7	20% of adults with	Open lobectomy		Specialized surgery												
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2 [core] Diagnosis of lung cancer	and Adults with lung cancer	Brief visit	Follow-up visit for mx of	1	20% of adults with	History and physical examination														
2 [core] Diagnosis of lung cancer	and					Basic laboratory tests														
2 [core] Diagnosis of lung cancer	and Adults with lung cancer	Facility based visit	Facility based visit for mx	6	20% of adults with	Intravenous chemotherapy (adjuvant)				Cisplatin	Yes	https://li	L01XA01	Parenteral	50 mg per !	575 mg/r	12			
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2 [core] Diagnosis of lung cancer	and					Intravenous chemotherapy (adjuvant)		Specialized treatment												
2 [core] Diagnosis of lung cancer :						Intravenous chemotherapy (adjuvant)		Specialized treatment												
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2 [core] Diagnosis of lung cancer						Intravenous chemotherapy (concurrent)				Paclitaxel	Yes	https://li	L01CD01	Parenteral	6mg/ml	200 mg	6			
2 [core] Diagnosis of lung cancer						Intravenous chemotherapy (concurrent)				Etoposide	Yes	https://li	1010801	Parenteral	20mg/ml	35 mg/r	6			
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2 [core] Diagnosis of lung cancer	and			1		Basic laboratory tests			1											



... To the online platform; 24 Cancer Types



UHC Compendium database is linked to an interactive service selection tool which allows users to review from a country specific context and burden of disease.

Countries will be able to select services that best fit their needs, then review package costs and cost-effectiveness and revise packages content based on explicit criteria.

SPDI allows a package to be contextualized and services assigned to country specific service delivery platforms.

Quick access to WHO guidance and references - creating one-stop access to the most up-to-date guidance.

Allows planners and experts to collaborate on package development and revisions.



Cancers 🔂 🔺

General approach to cancers Ovarian cancer Thyroid cancer Cervical cancer Breast cancer

Lung cancer

- > Early detection, diagnosis and staging of lung cancer
- > Treatment of lung cancer
- > Management of complications of lung cancer treatment

✓ Early detection, diagnosis and staging of lung cancer

		сом	PRE	OPT	1RL	2RL	
>	History and physical examination						(\mathbf{x})
>	Basic laboratory tests						(\mathbf{x})
>	Advanced laboratory tests						(\mathbf{x})
>	Computed tomography (CT) scan						(\mathbf{x})
>	Ultrasound						(\mathbf{x})
>	X-ray						×
>	Positron emission tomography (PET) scan						×
>	Magnetic resonance imaging (MRI)						(\mathbf{x})
>	Spirometry						×
>	Bronchoscopy						×
>	Biopsy - lung (CT guided)						×
>	Biopsy - Transbronchial needle aspiration (non-ultrasound guided)						×



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Lung cancer

- > Early detection, diagnosis and staging of lung cancer
- > Treatment of lung cancer
- > Management of complications of lung cancer treatment
 - Intravenous chemotherapy (concurrent)

$\bullet \bullet \bullet \bullet \bullet \otimes$

Tasks	Health worker 1	Health worker 2
Review advice, provide counselling and information and obtain consent	Nursing Professionals $ ightarrow$	Nursing Professionals
Conduct clinical assessment specific to the therapy	Specialist Medical Practitioners $ ightarrow$	Specialist Medical Practitioners
Prescribe intravenous chemotherapy	Specialist Medical Practitioners $ ightarrow$	Specialist Medical Practitioners
Conduct independent check of intravenous chemotherapy prescription regimen and doses	Pharmacists ->	Pharmacists
Prepare hazardous medicine	Pharmacist >	Specialist Medical Practitioners
Administer intravenous targeted therapy	Nursing Professionals $ ightarrow$	Nursing Professionals
Monitor during administration of intravenous chemotherapy	Nursing Professionals $ ightarrow$	Nursing Professionals
Provide post-procedural counselling and advice	Nursing Professionals $ ightarrow$	Nursing Professionals
Provide post-procedural medical care	Specialist Medical Practitioners $ ightarrow$	Specialist Medical Practitioners
	Review advice, provide counselling and information and obtain consent Conduct clinical assessment specific to the therapy Prescribe intravenous chemotherapy Conduct independent check of intravenous chemotherapy prescription regimen and doses Prepare hazardous medicine Administer intravenous targeted therapy Monitor during administration of intravenous chemotherapy Provide post-procedural counselling and advice	Review advice, provide counselling and information and obtain consent Nursing Professionals → Conduct clinical assessment specific to the therapy Specialist Medical Practitioners → Prescribe intravenous chemotherapy Specialist Medical Practitioners → Conduct independent check of intravenous chemotherapy prescription regimen and doses Pharmacists → Prepare hazardous medicine Pharmacist → Administer intravenous targeted therapy Nursing Professionals → Monitor during administration of intravenous chemotherapy Nursing Professionals → Provide post-procedural counselling and advice Nursing Professionals →

Medical devices In vitro diagnostic tests Medicines	Reusable Clinical assessment Module , Single use Clinical assessment , Single use Blood sampling , Reusable Hazardous Medicine Preparation Module , Single use Hazardous Medicine Preparation , None <u>Paclitaxel, Etoposide, Carboplatin</u>
Type Of Care	None
Action Category	None
Life stage	None
Programmes	Non-communicable diseases
Links	• [core] Diagnosis of lung cancer and management with surgery, systemic therapy and/or radiation therapy

None

Links

Chemotherapy concurrent to radiotherapy

NONCOMMUNICABLE DISEASES AND MENTAL HEALTH

- Cancer
- Cervical cancer
- Management of invasive cervical cancer

Chemotherapy concurrent to radiotherapy

- Curative surgery
- Curative radiotherapy
- Monitoring for toxicities
- Patient counseling
- Palliative and supportive care

Short text description

Patients with more advanced stage of cervical cancer (182 onwards) are treated with concurrent chemoradiation. The exact treatment protocol will depend on the stage of cancer, histology findings, performance status, and preferences of a patient.

Health programme

Noncommunicable diseases, Palliative care

Target population Patients with invasive cervical cancer

Age/Life course stage

Relevant stages are marked in blue



Resources required

Medical devices: 1

Delivery platform Specialized inpatient services

Later childhoo

youth (15-19 ye

SDG context

3.4 By 2030, reduce by one third premature mortality from noncommunicable diseases through prevention and treatment and promote mental health and well-being

Classifications

ICD-11 (International classification of diseases) 2C77.2 Malignant neoplasm of cervix uteri, unspecified MG30.10 Chronic cancer pain QB97 Chemotherapy session for neoplasm. XM7R55 Cancer chemotherapy drug regimen

ICHI

(International classification of health interventions) NMF.GA.BA Destruction of lesion or tissue of cervix by radiation therapy

ICF (International classification of

Functioning) b280 Pain b1309 Energy and drive functions, unspecified

References

WHO GRC-approved guideline World Health Organization (2014) Comprehensive cervical cancer control: a guide to essential practice. https://apps.wip.int/inis/handle/10665/144785

Other WHO reference documents

N/A



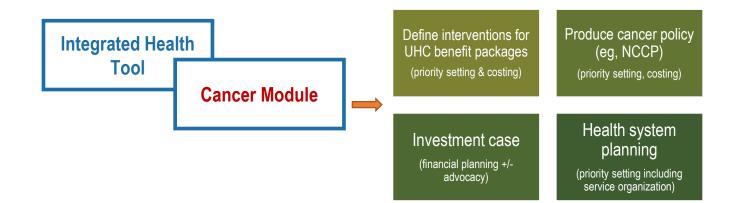
Disclaimer: This page provides an illustration of the resource requirements for the selected clinical action. Resource requirements vary in different contexts, and this illustration should be used only as a reference point for contextualization.

(1/2)



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The WHO/IARC Priority Setting and Costing Tool (Cancer Module)



Developed with ESMO support



Development

From Old Excel Sheets



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Adjuvant chemotherapy: after Oncologist (option #1) or Pediatrician (option#2) HR 100 120	18
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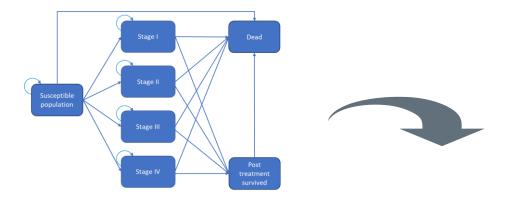
To New Universal Sheets

Thousands of data points for 24 tumour types

	Name of intervention																	
STEPS	Step 1A: Within a chosen	Step 2A: Defin	e the type of visit f	or each bundle		Step 28: Assign	Step 2c: Assign actions needed for each visit	Step 3a: Define/confirm reso	HEALTH PR	RODU	т							
Bundk ID	Bundle name	Target population	Type of visit (standardised classification - select from disordinam)	Visit description	outp atien t visits	Pop-in-need (Visit level) - text description	Actions	Tasks	Healthcare Setting	% share for HP	Name of Medicine = to Health Product	Included in EML?	Note/des cription	ATC Code	Route of administrati on	Strength	Units per day	Nut er o day
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	[core] Diagnosis of lung cancer and	Adults with lung cancer	Brief visit	Follow-up visit for mx of	1	20% of adults with	History and physical examination											
	(core) Diagnosis of lung cancer and						Basic laboratory tests											
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					-				Outpatient care	-								
	[core] Diagnosis of lung cancer and				-		Intravenous chemotherapy (concurrent)		Outpatient care	-			-				-	
	[core] Diagnosis of lung cancer and				-		Intravenous chemotherapy (concurrent)		Outpatient care									
	[core] Diagnosis of lung cancer and						Intravenous chemotherapy (concurrent)				other medical non-durable						-	
	[core] Diagnosis of lung cancer and						Intravenous chemotherapy (concurrent)			uticals and i	other medical non-durable	goods					-	
	[core] Diagnosis of lung cancer and						Intravenous chemotherapy (concurrent)		Specialized treatment									
	[core] Diagnosis of lung cancer and						Intravenous chemotherapy (concurrent)		Specialized treatment									
	[core] Diagnosis of lung cancer and	Adults with long cancer	Brief visit	Follow-up visit for mx of	1	20% of adults with	History and physical examination											
	fcorel Diagnosis of lung cancer and						Basic laboratory tests											



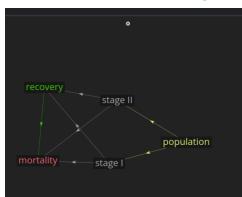
Evolution: Dynamic State Transition Model

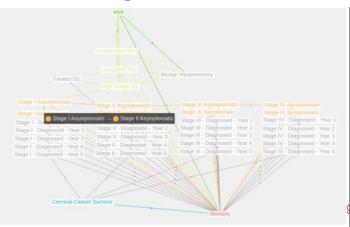


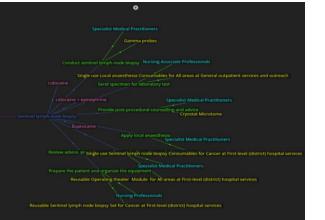


Rory Watts, Forecast Health Australia

To software development and modeling







Present: Online Interface

C 🛦 Not secure | dashboard.forecasthealth.org/superset/dashboard/18/?native_filters_key=5f70FxE6cSdqYWKoPLSIF46jcX81NP2PQhpVg7s0bN5FwJkOPfbwBehiVNp_66U7 < 🏡 🛸 🗊 🔲 🦃 ← Colorectal Cancer - Business as Usual 😭 Draft EDIT DASHBOARD 20M Ŧ -20M 2020 2027 2034 2041 2048 2055 2060 2020 2027 2034 2041 2048 2055 2060 2034 2041 2048 2055 2060 2020 Cost drivers by node Cost drivers by category Cost drivers by category, resource consumables pharmaceuticals visits equipment d 1/2 (Inv) Stage III Treatment 📰 Stage III Diagnosis without screening 📰 Sta ┥ 1/9 🕨 (AII) (Inv) SUM(cost) category resource 3.08M consumables Polypectomy snare consumables Wire oval snare 2.92M visits Stage III Treatment 2.77M consumables Baxter elastomeric pump pharmaceuticals Endoscopic hemoclip 2.28M consumables pharmaceuticals Aprepitant, 125mg - 80mg - 80mg (3 pills) package 1.19M Stage I Diagnosis witho... Stage III Diagnosis wit ... Ultrasound probe cover 649k consumables Stage IV Treatment consumables Electolytes 407k consumables Peroxidase 383k consumables Stage II Diagnosis without screening Stage IV Diagnosis without screening visits Outpatient 377k consumables Alkaline phosphatase 365k 349k 👻 visits Inpatient

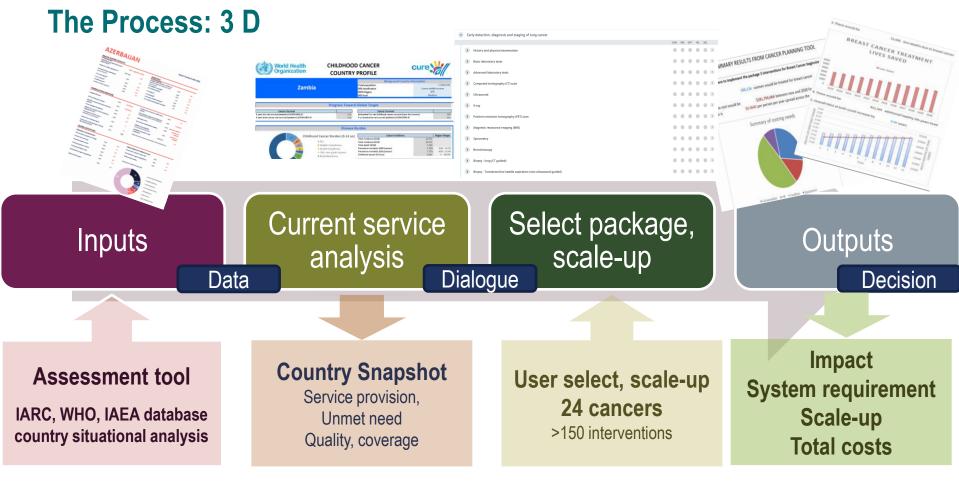
Resources consumed over time

			metric	SUM(qt	y)																											
			timestamp	2020-	2021-	2022-	2023-	2024-	2025-	2026-	2027-	2028-	2029-	2030-	2031-	2032-	2033-	2034-	2035-	2036-	2037-	2038-	2039-	2040-	2041-	2042-	2043-	2044-	2045-	2046-	2047-	2048-
ode	category	resource		01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01	01-01
Stage I	UNKNOWN	unknown		9.81	18.76	26.94	34.48	41.49	48.07	54.31	60.26	65.99	71.53	76.92	82.2	87.4	92.54	97.65	102.74	107.86	113	118.19	123.44	128.76	134.15	139.63	145.19	150.86	156.64	162.52	168.51	174.6
lagnosis /ithout	consumables			9.81	18.76	26.94	34.48	41.49	48.07	54.31	60.26	65.99	71.53	76.92	82.2	87.4	92.54	97.65	102.74	107.86	113	118.19	123.44	128.76	134.15	139.63	145.19	150.86	156.64	162.52	168.51	174.6
creening		Endoscop hemoclip		9.81	18.76	26.94	34.48	41.49	48.07	54.31	60.26	65.99	71.53	76.92	82.2	87.4	92.54	97.65	102.74	107.86	113	118.19	123.44	128.76	134.15	139.63	145.19	150.86	156.64	162.52	168.51	174.6
		Formalin		9.81	18.76	26.94	34.48	41.49	48.07	54.31	60.26	65.99	71.53	76.92	82.2	87.4	92.54	97.65	102.74	107.86	113	118.19	123.44	128.76	134.15	139.63	145.19	150.86	156.64	162.52	168.51	174.6
		H&E stain	ing	9.81	18.76	26.94	34.48	41.49	48.07	54.31	60.26	65.99	71.53	76.92	82.2	87.4	92.54	97.65	102.74	107.86	113	118.19	123.44	128.76	134.15	139.63	145.19	150.86	156.64	162.52	168.51	174.6
		Microplate 96 U-well		9.81	18.76	26.94	34.48	41.49	48.07	54.31	60.26	65.99	71.53	76.92	82.2	87.4	92.54	97.65	102.74	107.86	113	118.19	123.44	128.76	134.15	139.63	145.19	150.86	156.64	162.52	168.51	174.6



- 1. Context for the tool
- 2. Priority Setting
- 3. Structure of the tool
- 4. Case study







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Country Example

1 st

Feasibility assessment, scenarios and priorities

Management Policies	
Cancer guidelines	yes
Cancer guidelines incl drug-specific protocols	yes
Cancer guidelines (utilized in >50% facilities)	yes
Cancer guideline (last updated)	2019
Cancer guidelines (include referral criteria)	yes
Breast cancer early detection pgm/guidelines	yes
Cervical cancer early detection pgm/guidelines	yes
Colon cancer early detection pgm/guidelines	no
Childhood cancer early detection pgm/guidelines	no
Breast cancer defined referral	
Cervical cancer defined referral	
Colon cancer defined referral	
Childhood cancer defined referral	no
Breast cancer screening pgm	yes
Breast cancer screening pgm (type)	opportunistic
Breast cancer screening pgm (method)	clinical breast exam
Breast cancer screening pgm (coverage)	>50% and <70%
Breast cancer screening pgm (target age start)	15
Breast cancer screening pgm (target age end)	50
Breast screening test performance (sens)	
Breast screening test performance (sens)	
Cervical cancer screening pgm	yes
Cervical cancer screening pgm (type)	opportunistic
Cervical cancer screening pgm (method)	visual inspection
Cervical cancer screening pgm (coverage)	>50% and <70%
Cervical caner screening (STEPS)	
Cervical cancer screening pgm (target age start)	15
Cervical cancer screening pgm (target age end)	60

Goal: ↑coverage by 1% per yr, focusing on women + children

2^{nd} planning & capacity



Health system

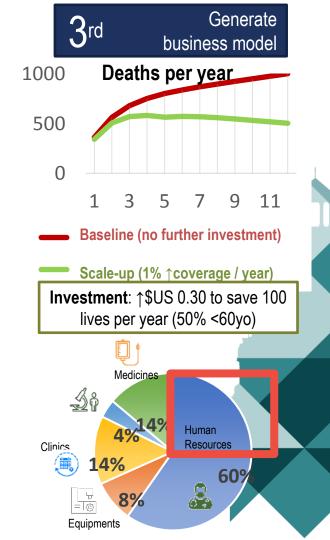
EQUIPMENT Pathology Radiology Cancer Diagnosis Prostate Cancer Diagnosis Palliative care

Records Endoscopy Radiology and Nuclear Medicine Treatment Palliative care.

CONSUMABLES

TRAINING In service training Quality control programs Early Diagnosis Policies Service Organization Others

Capacity: workforce as bottleneck to reach goal



Conclusions

- Cancer is emerging public health priority, improving access is achievable, WHO ready to support
- Costing cancer control plan is critical step to effective implementation and improving access to cancer care
- Cancer control doesn't need to be expensive, but it does need to be prioritized
- Priority-setting, stakeholder-led "dialogues" foundational to success, founded on "data"
- Investment cases must show the full social and economic impact of cancer
- Align with broader policy discussions (eg, national health plans)
- WHO working with IARC, IAEA, ICCP and others have tools to support





WHO



Further information on cancer is available at: https://www.who.int/health-topics/cancer.

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Partners







